



**COMMONWEALTH CASINO COMMISSION**  
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**BEFORE THE COMMONWEALTH CASINO COMMISSION**

7 **ANDREW YEOM, in his official capacity**  
 8 **as Executive Director of the**  
 9 **Commonwealth Casino Commission,**

10 **Petitioner,**

11 **v.**

12 **IMPERIAL PACIFIC INTERNATIONAL**  
 13 **(CNMI) LLC**

14 **Respondent.**

**COMPLAINT NO. 2021-003\_**

**COMPLAINT**

15  
 16 **COMES NOW**, the Petitioner, Andrew Yeom, in his official capacity as Executive Director  
 17 of the Commonwealth Casino Commission (the “CCC”), by and through undersigned counsel, and  
 18 alleges as follows:

19 **JURISDICTION**

20 1. The CCC has jurisdiction over the Petitioner’s claims pursuant to 4 CMC §2314(a)  
 21 and NMIAC §175-10.1-1501 *et seq.*

22 **PARTIES**

- 23  
 24 2. Petitioner Andrew Yeom is the Executive Director of the CCC.  
 25 3. Imperial Pacific International (CNMI) LLC (“IPI”) is a limited liability company  
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1 organized under the laws of the Commonwealth of the Northern Mariana Islands.

2 FACTS

3 4. IPI is required by Commonwealth law, the casino license agreement, and the  
4 regulations promulgated by the CCC, to pay an annual regulatory fee.

5 Commonwealth Law

6 5. Commonwealth law requires payment of a "Casino Regulatory Fee" of at least  
7 three million dollars per year, subject to adjustment. 4 CMC § 2309(a)-(b).

8 6. Commonwealth law contains no provisions for waiver or reduction of the Casino  
9 Regulatory Fee to an amount lower than three million dollars per year.

10 7. IPI has a statutory obligation to pay the Casino Regulatory Fee.

11 8. IPI has a statutory obligation to pay the Casino Regulatory Fee in full.

12 9. IPI has a statutory obligation to pay the Casino Regulatory Fee on the date it is due.

13 10. IPI has a statutory obligation to pay the Casino Regulatory Fee in full on the date it  
14 is due.

15 11. Per Commonwealth law, the regulatory fee is due on or before October 1 of every  
16 year. 4 CMC § 2309(a).

17 12. Respondent has paid this fee each year it has been required prior to 2020.

18 13. Per Commonwealth law, the regulatory fee for the year beginning October 1, 2020  
19 through September 30, 2021 was due on or before October 1, 2020.

20 CCC Regulations

21 14. One of the CCC's statutory responsibilities is to promulgate regulations which  
22 provide for "[s]upervision, monitoring and investigation or other means to ensure the suitability  
23 and compliance with the legal, statutory and contractual obligations of owners, operators, and  
24 employees of casinos and other persons licensed under" the gaming act. 4 CMC § 2314.  
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1           15.    The CCC promulgated regulation NMIAC §175-10.1-1225(b), which requires  
2 payment of the Casino Regulatory Fee.

3           16.    IPI has a regulatory obligation to pay the Casino Regulatory Fee.

4           17.    IPI has a regulatory obligation to pay the Casino Regulatory Fee in full.

5           18.    IPI has a regulatory obligation to pay the Casino Regulatory Fee on the date it is  
6  
7 due.

8           19.    IPI has a regulatory obligation to pay the Casino Regulatory Fee in full on the date  
9 it is due.

10 Breach of Contract

11           20.    In or about August, 2019, the then-Executive Director caused to be filed an action  
12 (19-001) for the untimely payment of the annual license fee.

13           21.    The parties entered into a stipulated resolution of that enforcement action. In that  
14 stipulated resolution, IPI agreed that it would “ensure that all required fee payments are timely  
15 made as required by applicable Commonwealth law, regulation, or otherwise.”

16           22.    IPI has a contractual obligation to pay the Casino Regulatory Fee.

17           23.    IPI has a contractual obligation to pay the Casino Regulatory Fee in full.

18           24.    IPI has a contractual obligation to pay the Casino Regulatory Fee on the date it is  
19  
20 due.

21           25.    IPI has a contractual obligation to pay the Casino Regulatory Fee in full on the date  
22 it is due.

23 Violation of Commission Order 2019-004

24           26.    The stipulated agreement was confirmed by the Commission in a public meeting on  
25 or about September 26, 2019 in Commission Order 2019-004 which included the language “IT IS  
26  
27  
28 HEREBY FURTHER ORDERED that the casino licensee, shall ensure that all required fee

1 payments are timely made as required by applicable Commonwealth laws, regulations, or  
2 otherwise.” The Order was published in the Commonwealth Register on or about October 28, 2019  
3 in Volume 41 Number 10 pages 042822-042823.

4 Failure to Pay

5 27. The Casino Regulatory Fee was adjusted based on the 5% increase required by law.

6 28. As adjusted, the Casino Regulatory Fee amount to be paid on or before October 1,  
7 2020 was Three Million One Hundred Fifty Thousand Dollars (\$3,150,000.00).

8 29. IPI did not pay \$3,150,000.00 to the Commonwealth Treasurer on or before  
9 October 1, 2020.

10 30. IPI did not pay three million dollars to the Commonwealth Treasurer on or before  
11 October 1, 2020.

12 31. IPI did not pay in part the Casino Regulatory Fee on or before October 1, 2020.

13 32. IPI did not pay in full the Casino Regulatory Fee on or before October 1, 2020.

14 33. IPI made no payment for the Casino Regulatory Fee that was due on or before  
15 October 1, 2020 on or before October 1, 2020.

16 34. The Casino Regulatory Fee was not paid in full for more than twelve hours from  
17 the time it was due as of October 1, 2020, and was not paid in full for more than twelve hours  
18 from the time it was due each day thereafter.

19 Enforcement Action 2020-005

20 35. Then-Executive Director caused to be filed Enforcement Action 2020-005 because  
21 IPI failed to pay the Casino Regulatory Fee that was due on or before October 1, 2020.

22 36. Enforcement Action 2020-005 contained four claims. Claim One alleged that the  
23 casino licensee violated Commonwealth law, specifically 4 CMC §2309(b), by failing to pay, for  
24 more than twelve hours, the Casino Regulatory Fee when due on or before October 1, 2020.  
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1 Claim Two alleged that the casino licensee violated CCC Regulations by failing to pay, for more  
2 than twelve hours, the required Casino Regulatory Fee payment in violation of §175-10.1-1225.

3 Claim Three alleged that the casino licensee violated §175-10.1-1805(b)(15) by breaching a  
4 contract by failing to make the required Casino Regulatory Fee payment for more than twelve  
5 hours. Claim Four sought an Order declaring that the casino licensee's failure to pay the Casino  
6 Regulatory Fee in full when due was an unsuitable method of operation and requiring the licensee  
7 to pay the Casino Regulatory Fee immediately upon the effective date of the CCC's Order.  
8

9 37. Enforcement Action 2020-005 was consolidated with Enforcement Actions 2020-  
10 003 and 2020-004 under the caption for Enforcement Action 2020-003 (consolidated).

11 38. In the First Stipulation as to Certain Fact(s) which Not (sic) Disputed by the Parties  
12 filed in Enforcement Action 2020-003 (consolidated), IPI specifically stipulated that the following  
13 facts concerning the Casino Regulatory Fee were undisputed:  
14

15 "(H) Respondent Imperial Pacific International (CNMI) LLC has on no day since October  
16 1, 2020 up through and including March 2, 2021, paid in full the Casino Regulatory Fee as  
17 required by Commonwealth Law, CCC Regulations, Commission Order 2019-004 and the  
18 stipulated agreement in enforcement action 2019-001.

19 (I) Respondent Imperial Pacific International (CNMI) LLC has violated Commonwealth  
20 law, Commission Order 2019-004, Commission Order 2020-004, and the stipulated  
21 agreement in enforcement action 2019-001 every day since October 1, 2020, up through  
22 and including March 2, 2021."

23 39. The CCC issued a final Order on or about April 22, 2021 resolving enforcement action  
24 2020-003 (consolidated) which included the allegations in 2020-005.

25 40. In Order 2021-002, the CCC found, among other things, that by clear and  
26 convincing evidence, the casino licensee committed one initial violation of Claim One of  
27 Enforcement Action 2020-005 and additional violations every day from January 8, 2021 through  
28

1 March 1, 2021 for a total of fifty three major violations for that claim<sup>1</sup>; one initial violation of  
2 Claim Two of Enforcement Action 2020-005 and additional violations every day from January 8,  
3 2021 through March 1, 2021 for a total of fifty three major violations for that claim; one initial  
4 violation of Claim Three of Enforcement Action 2020-005 and additional violations every day  
5 from January 8, 2021 through March 1, 2021 for a total of fifty three major violations for that  
6 claim. The Commission further found that the declaratory relief requested in Count Four should  
7 issue.  
8

9 41. In Order 2021-002, the CCC, among other things, ordered the IPI to pay the Casino  
10 Regulatory Fee in full immediately upon the effective date of the Order. Further, the CCC  
11 suspended indefinitely the portion of the Casino License Agreement which allows IPI to conduct  
12 gaming activities until such time as the Casino Regulatory Fee is paid in full. Further, the CCC  
13 penalized IPI One Million Five Hundred Thousand Dollars (\$1,500,000.00) for the violations  
14 relating to Enforcement Action 2020-005.  
15

#### 16 Subsequent Violations

17 42. IPI did not pay Three Million One Hundred Fifty Thousand Dollars  
18 (\$3,150,000.00) to the Commonwealth Treasurer on or before March 3, 2021.

19 43. IPI did not pay Three Million Dollars (\$3,150,000.00) to the Commonwealth  
20 Treasurer on or before March 3, 2021.

21 44. IPI did not pay in part the Casino Regulatory Fee on March 3, 2021.

22 45. IPI did not pay in full the Casino Regulatory Fee on March 3, 2021.

23 46. IPI made no payment for the Casino Regulatory Fee March 3, 2021.  
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<sup>1</sup> The order mistakenly references the year 2020 for 2021 when referring to the additional  
27 violations alleged and found between January and March for every additional violation noted  
28 herein.

1           47.    The Casino Regulatory Fee was not paid in full for more than twelve hours as of  
2 March 3, 2021, and was not paid in full for more than twelve hours from the time it was due each  
3 day thereafter.

4           48.    Each day from March 3, 2021 through the filing of the Complaint that IPI has  
5 failed to pay (for more than 12 hours) the Casino Regulatory Fee is a separate violation of the  
6 Regulations.  
7

8           49.    IPI has repeatedly committed numerous offenses by failing to pay the Casino  
9 Regulatory Fee on or before October 1, 2020 and January 8, 2021 through March 2, 2021.

10           50.    IPI has repeatedly committed numerous offenses by failing to pay the Casino  
11 Regulatory Fee for more than 12 hours from March 3, 2021 through the filing of this Complaint  
12 (inclusive).

13           51.    Since October 1, 2020, IPI has made payments to employees, vendors, and litigants  
14 but has not paid the Casino Regulatory Fee in whole.

15           52.    Since October 1, 2020, IPI has made payments to employees, vendors, and litigants  
16 but has not paid the Casino Regulatory Fee in part.

17           53.    IPI has knowingly and willfully failed to pay the Casino Regulatory Fee in whole  
18 for more than 12 hours every day since March 3, 2021 through and including the filing of this  
19 Complaint.  
20

21           54.    IPI has knowingly and willfully failed to pay the Casino Regulatory Fee in part  
22 every day since March 3, 2021 through and including the filing of this Complaint.  
23

24                                   **FIRST CLAIM**

25                   **MAJOR OFFENSE OF FAILING TO MAKE ANY FEE PAYMENT WHEN DUE (FOR**  
26                   **MORE THAN 12 HOURS) IN VIOLATION of 4 CMC 2309**

27           55.    Petitioner incorporates herein by reference paragraphs 1-54 as hereinabove alleged  
28 as if set forth here in full.

1           56.    IPI is the holder of the exclusive license for casino gaming in the Third Senatorial  
2 District contemplated by the Gaming Act.

3           57.    4 CMC § 2309 requires the holder of the exclusive license to pay the Casino  
4 Regulatory Fee.

5           58.    4 CMC § 2309(a) mandates annual payment of the Casino Regulatory Fee “due on or  
6 before October 1 of each year beginning October 1, 2015.”

7           59.    Payment of the Casino Regulatory Fee was due on or before October 1, 2020.

8           60.    IPI failed to pay the required amount in full on or before October 1, 2020.

9           61.    The Casino Regulatory Fee remained due and unpaid every day for more than 12  
10 hours from March 3, 2021 through the filing of this Complaint (inclusive).

11           62.    By failing to pay the Casino Regulatory Fee when due, IPI violated 4 CMC §2309.

12           63.    The violation of a commonwealth statute is an “offense” pursuant to §175-10.1-  
13 2510(a) which subjects the casino licensee to discipline.

14           64.    On information and belief, IPI has knowingly and willfully violated Commonwealth  
15 law by failing to pay the Casino Regulatory Fee in whole or part every day since March 3, 2021  
16 (inclusive).

17           65.    The above actions and omissions which were, on information and belief, committed  
18 by IPI are actions or inactions which are inimical to the public health, safety, morals, good order  
19 and general welfare of the people of the Commonwealth, or that would reflect or tend to reflect  
20 discredit upon the Commonwealth or the gaming industry, and the Commonwealth is damaged  
21 thereby.

22           66.    The relative harm suffered by the Commonwealth by IPI’s failure to pay the Casino  
23 Regulatory Fee required by law from March 3, 2021 through the filing of this Complaint  
24 (inclusive) as alleged above is great in that the public’s confidence in general and the gaming  
25 industry is damaged.



1 public specifically, is greatly harmed when the licensee repeatedly violates law and regulations,  
2 and repeatedly breaches contracts.

3 67. The failure to timely pay the amount required by 4 CMC §2309 for more than twelve  
4 hours is a violation of the CCC's Regulations, §175-10.1-2540, and should be penalized as a major  
5 offense for each day unpaid beginning March 3, 2021.  
6

7 **SECOND CLAIM**

8 **MAJOR OFFENSE OF FAILING TO MAKE ANY FEE PAYMENT WHEN DUE (FOR  
9 MORE THAN 12 HOURS) IN VIOLATION of §175-10.1-1225**

10 68. Petitioner incorporates herein by reference paragraphs 1-67 as hereinabove alleged  
11 as if set forth here in full.

12 69. IPI did not pay the required Casino Regulatory Fee in full on or before October 1,  
13 2020 as required by the Casino License Agreement and the Regulations.

14 70. The Casino Regulatory Fee remained due and unpaid every day from March 3, 2021  
15 through the filing of this Complaint (inclusive).  
16

17 71. By failing to pay the Casino Regulatory Fee when due every day from February 26,  
18 2021 through the filing of this Complaint (inclusive) IPI violated §175-10.1-1225.

19 72. The violation of a regulation is an "offense" pursuant to §175-10.1-2510(a) which  
20 subjects the casino licensee to discipline.

21 73. On information and belief, IPI has knowingly and willfully violated Commonwealth  
22 law by failing to pay the Casino Regulatory Fee in whole every day since March 3, 2021  
23 (inclusive).  
24

25 74. On information and belief, IPI has knowingly and willfully violated Commonwealth  
26 law by failing to pay the Casino Regulatory Fee in part every day since March 3, 2021 (inclusive).  
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1 75. The above actions and omissions which were, on information and belief, committed  
2 by IPI are actions or inactions which are inimical to the public health, safety, morals, good order  
3 and general welfare of the people of the Commonwealth, or that would reflect or tend to reflect  
4 discredit upon the Commonwealth or the gaming industry, and the Commonwealth is damaged  
5 thereby.

6  
7 76. The relative harm suffered by the Commonwealth by IPI's failure to pay the Casino  
8 Regulatory Fee required by law from March 3, 2021 through the filing of this Complaint  
9 (inclusive) for more than 12 hours is great in that the public's confidence in general and the  
10 gaming public specifically, is greatly harmed when the licensee repeatedly violates law and  
11 regulations, and repeatedly breaches contracts.

12 77. The failure to timely pay the amount required by the Casino License Agreement is a  
13 violation of the CCC's regulations, §§175-10.1-601 and 2540(c), and should be penalized as major  
14 offenses.  
15

### 16 **THIRD CLAIM**

#### 17 **MAJOR OFFENSE OF VIOLATING AN ORDER OF CCC IN VIOLATION OF §175- 18 10.1-2510(a)**

19 78. Petitioner realleges and incorporates by reference paragraphs 1 through 77 of the  
20 Complaint as if alleged in full.

21 79. CCC Order 2021-002 was published in the Commonwealth Register on April 28  
22 2021 and became effective ten days after such publication

23 80. CCC Order 2021-002 ordered IPI to pay the Casino Regulatory Fee "in full  
24 immediately upon the effective date of" CCC Order 2021-002.

25 81. IPI failed to pay the Casino Regulatory Fee "in full immediately upon the effective  
26 date of" CCC Order 2021-002.  
27  
28

1 82. On information and belief, IPI failed to pay the Casino Regulatory Fee in part  
2 immediately upon the effective date of CCC Order 2021-002.

3 83. Each day from the effective date of CCC Order 2021-002 through the filing of this  
4 Complaint (inclusive) that IPI failed to pay the Casino Regulatory Fee in whole is a violation of  
5 CCC Order 2021-002.  
6

7 84. On information and belief, IPI has knowingly and willfully violated CCC Order  
8 2021-002 by failing to pay the Casino Regulatory Fee in whole every day since the effective date of  
9 CCC Order 2021-002 (inclusive).

10 85. The above actions and omissions which were, on information and belief, committed  
11 by IPI are actions or inactions which are inimical to the public health, safety, morals, good order  
12 and general welfare of the people of the Commonwealth, or that would reflect or tend to reflect  
13 discredit upon the Commonwealth or the gaming industry, and the Commonwealth is damaged  
14 thereby.  
15

16 86. The relative harm suffered by the Commonwealth by IPI's failure to pay the Casino  
17 Regulatory Fee required by law and CCC Order 2021-002 from the effective date of said Order  
18 through the filing of this Complaint (inclusive) is great in that the public's confidence in general  
19 and the gaming public specifically, is greatly harmed when the licensee repeatedly violates law  
20 and regulations, and repeatedly breaches contracts.  
21

22 87. IPI's failure to timely pay the amount required by 4 CMC §2309 and the CCC Order  
23 2021-002 for more than 12 hours is a violation of the CCC's regulations, §175-10.1-2540, and  
24 should be penalized as a major offense, § 175-10.1-2540.  
25

26 **FOURTH CLAIM**

27 **MAJOR OFFENSE OF BREACHING A CONTRACT IN VIOLATION OF §175-10.1-  
28 1805(b)(15)**

1 88. Plaintiff realleges and incorporates by reference paragraphs 1 through 87 of the  
2 Complaint as if alleged in full.

3 89. Respondent IPI entered into the Stipulated Agreement in Action 19-001 as a  
4 bargained for exchange of good and valuable consideration.

5 90. The Stipulated Agreement is a valid and enforceable agreement between IPI and  
6 the Executive Director.

7 91. Defendant IPI has materially breached the terms of the Stipulated Agreement by  
8 failing to make required timely payment in full of the casino regulatory fee.

9 92. The Commonwealth has suffered damages as a result of Defendant IPI's breaches  
10 of the Stipulated Agreement.

11 93. Regulation §175-10.1-1805(b)(15) states that "breaching any contract" is an  
12 unsuitable method of operation which is grounds for disciplinary action pursuant to Regulation  
13 §175-10.1-1805(a).

14 94. The Stipulated Agreement is a contract as contemplated by Regulation §175-10.1-  
15 1805(b)(15).

16 95. The actions described above violated 175-10.1-1805(b)(15). IPI's material breaches  
17 of the Stipulated Agreement constitutes breaches of a contract as those terms are used in Regulation  
18 §175-10.1-1805(b)(15).

19 96. The above actions which were, on information and belief, committed by IPI are  
20 actions or inactions which are inimical to the public health, safety, morals, good order and general  
21 welfare of the people of the Commonwealth, or that would reflect or tend to reflect discredit upon  
22 the Commonwealth or the gaming industry, and the Commonwealth was damaged thereby.

23 97. The Commonwealth has been damaged because of IPI's material breaches of  
24 contract.

1 98. IPI has materially breached the terms of the Stipulated Agreement by failing to  
2 make required payment in full of the Casino Regulatory Fee every day from March 3, 2021  
3 through the filing of this Complaint (inclusive).

4 99. The Commonwealth has suffered damages as a result of IPI's breaches of the  
5 Stipulated Agreement.

6 100. The relative harm suffered by the Commonwealth by IPI's failure to pay the Casino  
7 Regulatory Fee required by law, CCC Order 2021-002, and Stipulated Agreement from March 3,  
8 2021 through the filing of this Complaint (inclusive) is great in that the public's confidence in  
9 general and the gaming public specifically, is greatly harmed when the licensee repeatedly violates  
10 law and regulations, and repeatedly breaches contracts.

11  
12 **FIFTH CLAIM**

13 **DECLARATORY ORDER FINDING VIOLATIONS CONSTITUTE UNSUITABLE**  
14 **METHOD OF OPERATION FOR PURPOSES OF §175-10.1-1805**

15 101. Petitioner incorporates herein by reference paragraphs 1-100 as hereinabove alleged  
16 as if set forth here in full.

17 102. Petitioner seeks an Order from the CCC declaring that IPI's failure to pay the Casino  
18 Regulatory Fee in full when due as alleged in Claims One, Two, Three, and Four above amounts to  
19 an unsuitable method of operation per §175-10.1-1805(b)(15) or §175-10.1-1805(a), or otherwise,  
20 and requiring Respondent Imperial Pacific International (CNMI) LLC to pay the Casino Regulatory  
21 Fee immediately upon the effective date of the Commission's Order.

22  
23 **SIXTH CLAIM**

24 **DECLARATORY ORDER**

25 103. Petitioner incorporates herein by reference paragraphs 1-102 as hereinabove alleged  
26 as if set forth here in full.

1 104. Petitioner seeks a Declaration from the CCC that, due to the numerous major  
2 violations of law and regulations that IPI has repeatedly committed, the Casino License Agreement  
3 is terminated and revoked.

#### 4 **SELF-REPORTING DETERMINATION**

5 105. Petitioner incorporates herein by reference paragraphs 1-104 as hereinabove alleged  
6 as if set forth here in full.

7  
8 106. Regulation §175-10.1-2530 is entitled "Self-reporting Determination". It reads: "The  
9 CCC, the Executive Director, or the hearing examiner, as the case may be, shall determine whether  
10 the licensee immediately, promptly or belatedly self-reported the offense (and the facts giving rise  
11 thereto) to the CCC, or whether the licensee failed to report the offense in a timely manner or at  
12 all."

13 107. IPI did not immediately report the facts resulting in the above-alleged violations. IPI  
14 did not affirmatively inform the CCC in writing of each daily violation.

#### 15 **DETERMINATION OF OFFENSE LEVEL**

16  
17 108. Petitioner incorporates herein by reference paragraphs 1-107 as hereinabove alleged  
18 as if set forth here in full.

19 109. Mandatory offense levels for certain offenses are established by Regulation § 175-  
20 10.1-2540.

21 110. For each offense not listed in §175-10.1-2540, the Commission, the Executive  
22 Director, or the hearing examiner, as the case may be, shall determine whether the offense should be  
23 penalized as a minor offense, and intermediate offense. § 175-10.1-2535(a).

24  
25 111. The offenses alleged in Counts One and Two of this Complaint (failing to make any  
26 fee payment when due) are listed in §175-10.1-2540(c) as major offenses such that a determination  
27 of offense level need not be made pursuant to §175-10.1-2535(a). Notwithstanding the foregoing,  
28

1 Petitioner alleges that the violations alleged in Counts One and Two and Three of this Complaint  
2 are major offenses pursuant to §175-10.1-2535(a), §175-10.1-2540, or otherwise.

3 112. The offenses alleged in Count Three of this Complaint (violating any Order of the  
4 Commission) are listed in §175-10.1-2540(c) as major offenses such that a determination of offense  
5 level need not be made pursuant to §175-10.1-2535(a). Notwithstanding the foregoing, Petitioner  
6 alleges that the violations alleged in Count Three of this Complaint are major offenses pursuant to  
7 §175-10.1-2535(a), §175-10.1-2540, or otherwise.

9 113. On information and belief, the offense alleged in Claim Four (breach of contract) is  
10 not listed in §175-10.1-2540.

11 114. Petitioner alleges that the violations listed in Claim Four are major offenses.

12 115. In making a determination of offense level pursuant to § 175-10.1-2535, the CCC  
13 alleging that the violations alleged in Claim Four are major offenses, the Executive Director shall  
14 consider the totality of the circumstances, including but not limited to: whether the offense was an  
15 act of commission or omission; the self-reporting determination required by §175-10.1-2130;  
16 whether the licensee promptly accepted responsibility for the offense; whether the licensee has  
17 committed any previous offenses in the Commonwealth; whether the licensee has committed any  
18 previous offenses in any other jurisdiction; the relative harm suffered by the Commonwealth; the  
19 relative harm suffered by the gaming industry generally; and any other aggravating or mitigating  
20 factor deemed relevant.

21 116. Petitioner alleges that the violations alleged in Claim Four are acts of omission, in  
22 that no action was taken when required. The Executive Director further alleges that IPI's material  
23 breaches of contract by failing to pay the Casino Regulatory Fee as required by the Casino License  
24 Agreement were knowingly and willfully made in that IPI has prioritized other payments at the  
25 expense of the Casino Regulatory Fee.

1           117. Petitioner alleges that the IPI did not self-report each of the violations (or the facts  
2 resulting in the violations) as required by §175-10.1-2530. IPI did not immediately inform the CCC  
3 in writing of each daily violation.

4           118. Petitioner alleges that IPI has not accepted responsibility for the conduct underlying  
5 the offense, in that IPI has not yet corrected the violations by paying the Casino Regulatory Fee as  
6 required by law, regulation, contract and Order.

7           119. Petitioner alleges that IPI has committed numerous previous violations in the  
8 Commonwealth. The CCC Order 2021-002 finds that IPI violated numerous laws and Regulations  
9 as of the date of the CCC Order. Petitioner is aware of and alleges numerous administrative  
10 enforcement actions and civil lawsuits involving IPI pending by other Commonwealth agencies,  
11 including but not limited to the Bureau of Environmental and Coastal Quality. Petitioner is aware  
12 of allegations of federal and local labor law violations.  
13

14           120. Petitioner alleges the relative harm suffered by the Commonwealth to be great in that  
15 the public's confidence in general and the gaming public specifically, is greatly harmed when the  
16 licensee repeatedly violates law and regulations, and repeatedly breaches contracts.  
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18           121. Petitioner alleges the relative harm suffered by the gaming industry generally to be  
19 moderate to great, in that IPI is persists in violating controlling legal authority after having been  
20 ordered to correct its deficiencies.  
21

22           122. Petitioner alleges, on information and belief, aggravating factors that violating duties  
23 specifically required by law, regulation, and contract by a casino licensee is extremely deleterious to  
24 the image of gaming in the Commonwealth, and that the harm caused by IPI is great in that the  
25 public's confidence in general and the gaming public specifically is greatly harmed when the  
26 licensee repeatedly violates law and regulations and repeatedly breaches contracts.  
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1 action in accordance with the CCC Regulations;

2 E. That the CCC Orders IPI to pay a fine of \$50,000 per violation per day the Casino  
3 Regulatory Fee went unpaid for the major violations alleged in Counts One, Two, Three, and  
4 Four.

5 F. Such other or further relief as the CCC may deem just and proper under the  
6 circumstances.  
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8 DATED this 28th day of September 2021.

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/s/  
Keisha Blaise (T0151)  
Assistant Attorney General  
Attorney for Petitioner